

Guidance on meeting expectations of
EI *Process safety management framework*

Element 6: Hazard identification and risk
assessment

GUIDANCE ON MEETING EXPECTATIONS OF
EI PROCESS SAFETY MANAGEMENT FRAMEWORK
ELEMENT 6: HAZARD IDENTIFICATION AND RISK ASSESSMENT

1st edition

September 2014

Published by

ENERGY INSTITUTE, LONDON

The Energy Institute is a professional membership body incorporated by Royal Charter 2003

Registered charity number 1097899

The Energy Institute (EI) is the chartered professional membership body for the energy industry, supporting over 16 000 individuals working in or studying energy and 250 energy companies worldwide. The EI provides learning and networking opportunities to support professional development, as well as professional recognition and technical and scientific knowledge resources on energy in all its forms and applications.

The EI's purpose is to develop and disseminate knowledge, skills and good practice towards a safe, secure and sustainable energy system. In fulfilling this mission, the EI addresses the depth and breadth of the energy sector, from fuels and fuels distribution to health and safety, sustainability and the environment. It also informs policy by providing a platform for debate and scientifically-sound information on energy issues.

The EI is licensed by:

- the Engineering Council to award Chartered, Incorporated and Engineering Technician status;
- the Science Council to award Chartered Scientist status, and
- the Society for the Environment to award Chartered Environmentalist status.

It also offers its own Chartered Energy Engineer, Chartered Petroleum Engineer and Chartered Energy Manager titles.

A registered charity, the EI serves society with independence, professionalism and a wealth of expertise in all energy matters.

This publication has been produced as a result of work carried out within the Technical Team of the EI, funded by the EI's Technical Partners. The EI's Technical Work Programme provides industry with cost-effective, value-adding knowledge on key current and future issues affecting those operating in the energy sector, both in the UK and internationally.

For further information, please visit <http://www.energyinst.org>

The EI gratefully acknowledges the financial contributions towards the scientific and technical programme from the following companies

BG Group	Premier Oil
BP Exploration Operating Co Ltd	RWE npower
BP Oil UK Ltd	Saudi Aramco
Centrica	Scottish Power
Chevron	SGS
ConocoPhillips Ltd	Shell UK Oil Products Limited
Dana Petroleum	Shell U.K. Exploration and Production Ltd
DONG Energy	SSE
EDF Energy	Statkraft
ENI	Statoil
E. ON UK	Talisman Sinopec Energy UK Ltd
ExxonMobil International Ltd	Total E&P UK Limited
International Power	Total UK Limited
Kuwait Petroleum International Ltd	Tullow
Maersk Oil North Sea UK Limited	Valero
Murco Petroleum Ltd	Vattenfall
Nexen	Vitol
Phillips 66	World Fuel Services

However, it should be noted that the above organisations have not all been directly involved in the development of this publication, nor do they necessarily endorse its content.

Copyright © 2014 by the Energy Institute, London.

The Energy Institute is a professional membership body incorporated by Royal Charter 2003.

Registered charity number 1097899, England

All rights reserved

No part of this book may be reproduced by any means, or transmitted or translated into a machine language without the written permission of the publisher.

ISBN 978 0 85293 666 5

Published by the Energy Institute

The information contained in this publication is provided for general information purposes only. Whilst the Energy Institute and the contributors have applied reasonable care in developing this publication, no representations or warranties, express or implied, are made by the Energy Institute or any of the contributors concerning the applicability, suitability, accuracy or completeness of the information contained herein and the Energy Institute and the contributors accept no responsibility whatsoever for the use of this information. Neither the Energy Institute nor any of the contributors shall be liable in any way for any liability, loss, cost or damage incurred as a result of the receipt or use of the information contained herein.

Electronic access to EI and IP publications is available via our website, www.energypublishing.org.

Documents can be purchased online as downloadable pdfs or on an annual subscription for single users and companies.

For more information, contact the EI Publications Team.

e: pubs@energyinst.org

CONTENTS

	Page
Publications in this series	4
Foreword	5
Acknowledgements	6
1 Introduction	7
1.1 Hazard identification and risk assessment	7
1.2 Expectations for element 6: Hazard identification and risk assessment	7
2 Arrangements for meeting expectations	9
2.1 Descriptions of actions for each step in the logical flow diagram	11
3 Suggested compliance checks and performance measures	24
3.1 Performance measure 1: Element compliance and implementation status (EIPSS rating).	25
3.2 Performance measure 2: Risk assessment development – progress against schedule.	26
3.3 Performance measure 3: Implementation of control measures for top risks	27
3.4 Performance measure 4: Review and update of risk assessments overdue	28
3.5 Performance measure 5: Observed non-compliances with hazard identification and risk assessment arrangements	29
3.6 Performance measure 6: Overdue field observations	30
3.7 Performance measure 7: Unmitigated risk profile mapped to EI <i>PSM framework</i> elements.	31
3.8 Performance measure 8: Unmitigated and mitigated risk profiles	32
3.9 Performance measure 9: Incident root causes which are failures of element 6	34
Annexes	
Annex A References and bibliography.	35
A.1 References	35
A.2 Further resources	35
Annex B Glossary of acronyms and abbreviations	37
Annex C Mapping of process steps to EI <i>PSM framework</i> expectations.	38
Annex D Example risk assessment worksheet	40
Annex E Example risk and prioritisation matrices	41
Annex F Example report template: Management and supervisory field observation. ..	44

PUBLICATIONS IN THIS SERIES

Guidance on meeting expectations of EI Process safety management framework

- *Element 1: Leadership, commitment and responsibility*
- *Element 2: Identification and compliance with legislation and industry standards*
- *Element 3: Employee selection, placement and competency, and health assurance*
- *Element 4: Workforce involvement*
- *Element 5: Communication with stakeholders*
- *Element 6: Hazard identification and risk assessment*
- *Element 7: Documentation, records and knowledge management*
- *Element 8: Operating manuals and procedures*
- *Element 9: Process and operational status monitoring, and handover*
- *Element 10: Management of operational interfaces*
- *Element 11: Standards and practices*
- *Element 12: Management of change and project management*
- *Element 13: Operational readiness and process start-up*
- *Element 14: Emergency preparedness*
- *Element 15: Inspection and maintenance*
- *Element 16: Management of safety critical devices*
- *Element 17: Work control, permit to work and task risk management*
- *Element 18: Contractor and supplier, selection and management*
- *Element 19: Incident reporting and investigation*
- *Element 20: Audit, assurance, management review and intervention*

FOREWORD

Process safety management (PSM) is vital to ensuring safe and continued operations in major accident hazard (MAH) organisations. However, PSM is a multifaceted process, and a number of high profile incidents since 2005 have suggested that without a holistic understanding of the various factors required for effective PSM it can be difficult and inefficient to ensure, and measure, performance.

In 2010 the Energy Institute (EI) published *High level framework for process safety management* ('*PSM framework*'), which aimed to define what PSM should involve. Divided into four focus areas (process safety leadership, risk identification and assessment, risk management, and review and improvement) and sub-divided into 20 'elements', it sets out a framework of activities MAH organisations should undertake to ensure PSM. Each element lists a number of high level activities organisations should meet (expectations).

EI *Guidance on meeting expectations of EI Process safety management framework* is a series of 20 publications ('guidelines') that build on the *PSM framework*. Commissioned by the EI Process Safety Committee (PSC) each guideline captures and presents current industry good practices and guidance on how organisations can meet the expectations set out in each element of the *PSM framework*. Each guideline includes:

- A logical flow diagram of activities ('steps') the organisation should undertake to manage that element.
- Descriptions of those steps.
- Example performance measures (PMs) to measure the extent to which key steps have been undertaken.
- A list of further resources to help undertake key steps.
- A table mapping the steps against the expectations in the *PSM framework*.
- Annexes of useful information.

Readers implementing the guidance in this publication should be aware of the *PSM framework* and the other publications in this series, particularly if they are a manager with oversight of the wider implementation of PSM.

The information contained in this publication is provided for general information purposes only. Whilst the EI and the contributors have applied reasonable care in developing this publication, no representations or warranties, express or implied, are made by the EI or any of the contributors concerning the applicability, suitability, accuracy or completeness of the information contained herein and the EI and the contributors accept no responsibility whatsoever for the use of this information. Neither the EI nor any of the contributors shall be liable in any way for any liability, loss, cost or damage incurred as a result of the receipt or use of the information contained herein.

Suggested revisions are invited and should be submitted through the Technical Department, Energy Institute, 61 New Cavendish Street, London, W1G 7AR. e: technical@energyinst.org

ACKNOWLEDGEMENTS

EI Guidance on meeting expectations of EI Process safety management framework was commissioned by the Energy Institute (EI) Process Safety Committee (PSC) and prepared by Martin Ball (Bossiney Consulting). During this project, PSC members included:

Martin Ball	Bossiney Consulting
David Bleakley	ConocoPhillips
John Brazendale	Health and Safety Executive
John Briggs	Kuwait Petroleum International
Gus Carroll	Centrica
Jonathan Carter	Marsh
James Coull	Total
Peter Davidson	UKPIA
Graeme Ellis	ABB
Dr David Firth	Chilworth Group
Peter Gedge (Chair)	BP
John Henderson	CB&I Lummus (BCECA)
Bob Kilford	EDF Energy
King Lee (Vice-Chair)	Lloyd's Register
Paul McCulloch	E.ON
SreeRaj Nair	Chevron
Peter O'Toole	Tullow Oil
John Pond	Consultant
Dr Niall Ramsden	Resource Protection International
Andrew Robertson	Nexen
Toby St.Leger	ConocoPhillips
Dr Mark Scanlon (Secretary)	Energy Institute
Don Smith	Eni UK

The following additional individuals are acknowledged for commenting on the drafts for consultation of this series of publications:

Lee Allford	European Process Safety Centre
John Armstrong	E.ON
Mike Beanland	ABB
Amanda Cockton	Health and Safety Executive
Edwin Ebiegbe	Consultant
Allen Ormond	ABB

Technical editing was carried out by Stuart King (EI), assisted by Sam Daoudi (EI).

1 INTRODUCTION

1.1 HAZARD IDENTIFICATION AND RISK ASSESSMENT

This guideline sets out good practices for hazard identification and risk assessment. A fundamental requirement of any health, safety and environment (HS&E) and process safety management system is the identification and assessment of risk. Management should ensure that a comprehensive hazard identification and risk assessment process systematically identifies, assesses and appropriately manages the risks arising from the organisation's operations.

In order to address the expectations of this element this guideline addresses identification of hazards and assessment of risk considering outcomes or consequences in three key categories: health and safety, environment and reputation, and business interruption. An integrated approach should be taken to the assessment and management of all risk arising from the activities of the organisation as this will assist in embedding a sustainable, systematic process for risk management into the way the organisation conducts its operations.

1.2 EXPECTATIONS FOR ELEMENT 6: HAZARD IDENTIFICATION AND RISK ASSESSMENT

Element 6 of EI *High level framework for process safety management* ('PSM framework') describes fifteen expectations – arrangements and processes that organisations should (to an appropriate degree) have in place in order to ensure they are managing this aspect of PSM appropriately:

- | | |
|------------|---|
| 'Overview | A fundamental requirement of any HS&E and process safety management system is the identification and assessment of risk.
Management must ensure that a comprehensive risk assessment process systematically identifies, assesses and appropriately manages the risks arising from the organisation's operations. |
| 6.1 | A structured process is applied to identify the hazards and ensure that the risks arising from the organisation's assets and operations are systematically assessed. |
| 6.2 | Risk control measures are identified and implemented, using the hierarchy of control, to manage the identified risks to a tolerable level. |
| 6.3 | The tolerable level of risk is defined for all risks (to human health and safety, environmental impact, property and financial loss) and is consistently understood and applied throughout the organisation. |
| 6.4 | Risk assessments are conducted for: <ul style="list-style-type: none">– ongoing operations;– hazardous materials;– new projects;– products and services, and– all changes. |

- 6.5** Risk assessments consider risk to:
- health and safety of employees, contractors and members of the public;
 - process safety;
 - environment;
 - reputation;
 - asset integrity;
 - business interruption;
 - security;
 - third party assets, and
 - customers.
- 6.6** Risk assessments consider human and organisational factors.
- 6.7** Risk assessments are carried out by competent personnel with appropriate independence.
- 6.8** Risk assessments take into account learnings from incidents from both inside and outside the organisation.
- 6.9** Completed risk assessments are reviewed, approved and accepted by specific levels of management appropriate to the magnitude of the risk and any decisions are clearly documented.
- 6.10** All stakeholders are kept informed about the risk assessment process and results.
- 6.11** The status of risk control measures is reviewed at regular intervals by specified levels of management to ensure risk assessment recommendations are resolved in a timely manner.
- 6.12** The implementation of mitigation recommendations for the top HS&E and process safety risks is reviewed regularly by specified levels of management.
- 6.13** Risk assessments are updated as changes occur and reviewed and updated at a defined appropriate frequency.
- 6.14** Arrangements for hazard identification and risk assessment are understood and followed; understanding of arrangements and compliance with them is regularly tested.
- 6.15** Compliance and performance trends are reviewed by specified levels of management.

This guideline provides a process, along with guidance, to help organisations meet these expectations. It also suggests a number of compliance checks and performance measures (PMs) to measure the extent to which key activities involved in meeting these expectations have been or are being undertaken.