Guidance on meeting expectations of El Process safety management framework

Element 19: Incident reporting and investigation



GUIDANCE ON MEETING EXPECTATIONS OF EI PROCESS SAFETY MANAGEMENT FRAMEWORK

ELEMENT 19: INCIDENT REPORTING AND INVESTIGATION

1st edition

May 2015

Published by ENERGY INSTITUTE, LONDON The Energy Institute is a professional membership body incorporated by Royal Charter 2003 Registered charity number 1097899 The Energy Institute (EI) is the chartered professional membership body for the energy industry, supporting over 20 000 individuals working in or studying energy and 250 energy companies worldwide. The EI provides learning and networking opportunities to support professional development, as well as professional recognition and technical and scientific knowledge resources on energy in all its forms and applications.

The EI's purpose is to develop and disseminate knowledge, skills and good practice towards a safe, secure and sustainable energy system. In fulfilling this mission, the EI addresses the depth and breadth of the energy sector, from fuels and fuels distribution to health and safety, sustainability and the environment. It also informs policy by providing a platform for debate and scientifically-sound information on energy issues.

The EI is licensed by:

- the Engineering Council to award Chartered, Incorporated and Engineering Technician status;
- the Science Council to award Chartered Scientist status, and
- the Society for the Environment to award Chartered Environmentalist status.

It also offers its own Chartered Energy Engineer, Chartered Petroleum Engineer and Chartered Energy Manager titles.

A registered charity, the EI serves society with independence, professionalism and a wealth of expertise in all energy matters.

This publication has been produced as a result of work carried out within the Technical Team of the EI, funded by the EI's Technical Partners. The EI's Technical Work Programme provides industry with cost-effective, value-adding knowledge on key current and future issues affecting those operating in the energy sector, both in the UK and internationally.

For further information, please visit http://www.energyinst.org

The EI gratefully acknowledges the financial contributions towards the scientific and technical programme from the following companies

BG Group	RWE npower
BP Exploration Operating Co Ltd	Saudi Aramco
BP Oil UK Ltd	Scottish Power
Centrica	SGS
Chevron	Shell UK Oil Products Limited
ConocoPhillips Ltd	Shell U.K. Exploration and Production Ltd
DONG Energy	SSE
EDF Energy	Statkraft
ENI	Statoil
E. ON UK	Talisman Sinopec Energy UK Ltd
ExxonMobil International Ltd	Total E&P UK Limited
International Power	Total UK Limited
Kuwait Petroleum International Ltd	Tullow
Maersk Oil North Sea UK Limited	Valero
Nexen	Vattenfall
Phillips 66	Vitol
Premier Oil	World Fuel Services

However, it should be noted that the above organisations have not all been directly involved in the development of this publication, nor do they necessarily endorse its content.

Copyright © 2015 by the Energy Institute, London. The Energy Institute is a professional membership body incorporated by Royal Charter 2003. Registered charity number 1097899, England All rights reserved

No part of this book may be reproduced by any means, or transmitted or translated into a machine language without the written permission of the publisher.

ISBN 978 0 85293 706 8

Published by the Energy Institute

The information contained in this publication is provided for general information purposes only. Whilst the Energy Institute and the contributors have applied reasonable care in developing this publication, no representations or warranties, express or implied, are made by the Energy Institute or any of the contributors concerning the applicability, suitability, accuracy or completeness of the information contained herein and the Energy Institute and the contributors accept no responsibility whatsoever for the use of this information. Neither the Energy Institute nor any of the contributors shall be liable in any way for any liability, loss, cost or damage incurred as a result of the receipt or use of the information contained herein.

Hard copy and electronic access to EI and IP publications is available via our website, **www.energypublishing.org**. Documents can be purchased online as downloadable pdfs or on an annual subscription for single users and companies. For more information, contact the EI Publications Team. e: **pubs@energyinst.org**

CONTENTS

			Page	
Public	cation	s in this s	eries	
Forev	vord .			
Ackno	owled	gements		
1	Intro 1.1 1.2	duction8Incident reporting and investigation8Expectations for element 19: Incident reporting and investigation8		
2	Arrar 2.1		for meeting expectations	
3	Sugg 3.1 3.2 3.3 3.4 3.5 3.6 3.7 3.8 3.9 3.10 3.11	gested compliance checks and performance measures 24 Performance measure 1: Element compliance and implementation status (EIPSS rating). 25 Performance measure 2: Incidents classified by severity 26 Performance measure 3: Incidents classified by outcome 27 Performance measure 4: Incident investigation reports overdue 28 Performance measure 5: Implementation of incident investigation recommendations overdue 29 Performance measure 6: Number of open incident investigation recommendations 30 Performance measure 7: Incident root causes mapped to <i>PSM framework</i> elements 31 Performance measure 9: Observed non-compliances with incident reporting and investigation arrangements 33 Performance measure 10: Overdue field observations 34 Performance measure 11: Incident root causes which are failures of element 19 35		
Anne	xes			
Anne	хA	A.1 A.2	Sees and bibliography.36References36Further resources36	
Anne	х В	Glossary	of acronyms and abbreviations	
Anne	хC	Mapping	g of process steps to El <i>PSM framework</i> expectations	
Anne	хD	Example	report template: Management and supervisory field observation 40	
Anne	хE	Example E.1 E.2 E.3	incident classification matrices41Health and safety41Environment and reputation42Financial cost and business interruption43	
Anne	x F	Example	incident investigation report template	
Anne	x G	Example G.1 G.2 G.3	risk and prioritisation matrices46Health and safety46Environment and reputation47Financial cost and business interruption48	

Contents continued		
Annex H	List of incident recommendations in rank order	49
Annex I	Human failures and typical corrective interventions.	50

PUBLICATIONS IN THIS SERIES

Guidance on meeting expectations of El Process safety management framework

- Element 1: Leadership, commitment and responsibility
- Element 2: Identification and compliance with legislation and industry standards
- Element 3: Employee selection, placement and competency, and health assurance
- Element 4: Workforce involvement
- Element 5: Communication with stakeholders
- Element 6: Hazard identification and risk assessment
- Element 7: Documentation, records and knowledge management
- Element 8: Operating manuals and procedures
- Element 9: Process and operational status monitoring, and handover
- Element 10: Management of operational interfaces
- Element 11: Standards and practices
- Element 12: Management of change and project management
- Element 13: Operational readiness and process start-up
- Element 14: Emergency preparedness
- Element 15: Inspection and maintenance
- Element 16: Management of safety critical devices
- Element 17: Work control, permit to work and task risk management
- Element 18: Contractor and supplier, selection and management
- Element 19: Incident reporting and investigation
- Element 20: Audit, assurance, management review and intervention

FOREWORD

Process safety management (PSM) is vital to ensuring safe and continued operations in major accident hazard (MAH) organisations. However, PSM is a multifaceted process, and a number of high profile incidents since 2005 have suggested that without a holistic understanding of the various factors required for effective PSM it can be difficult and inefficient to ensure, and measure, performance.

In 2010 the Energy Institute (EI) published *High level framework for process safety management (PSM framework*), which aimed to define what PSM should involve. Divided into four focus areas (process safety leadership, risk identification and assessment, risk management, and review and improvement), and sub-divided into 20 'elements', it sets out a framework of activities MAH organisations should undertake to ensure PSM. Each element lists a number of high level activities organisations should meet (expectations).

El *Guidance on meeting expectations of El Process safety management framework* is a series of 20 publications (guidelines) that build on the *PSM framework*. Commissioned by the El Process Safety Committee (PSC) each guideline captures and presents current industry good practices and guidance on how organisations can meet the expectations set out in each element of the *PSM framework*. Each guideline includes:

- a logical flow diagram of activities (steps) the organisation should undertake to manage that element;
- descriptions of those steps;
- example performance measures (PMs) to measure the extent to which key steps have been undertaken;
- a list of further resources to help undertake key steps;
- a table mapping the steps against the expectations in the PSM framework, and
- annexes of useful information.

Readers implementing the guidance in this publication should be aware of the *PSM framework* and the other publications in this series, particularly if they are a manager with oversight of the wider implementation of PSM.

The information contained in this publication is provided for general information purposes only. Whilst the EI and the contributors have applied reasonable care in developing this publication, no representations or warranties, express or implied, are made by the EI or any of the contributors concerning the applicability, suitability, accuracy or completeness of the information contained herein and the EI and the contributors accept no responsibility whatsoever for the use of this information. Neither the Energy Institute nor any of the contributors shall be liable in any way for any liability, loss, cost or damage incurred as a result of the receipt or use of the information contained herein.

Suggested revisions are invited and should be submitted through the Technical Department, Energy Institute, 61 New Cavendish Street, London, W1G 7AR. e: technical@energyinst.org

ACKNOWLEDGEMENTS

El *Guidance on meeting expectations of El Process safety management framework* was commissioned by the El Process Safety Committee (PSC) and prepared by Martin Ball (Bossiney Consulting). During this project, PSC members included:

Martin Ball	Bossiney Consulting
David Bleakley	ConocoPhillips
John Brazendale	Health and Safety Executive
John Briggs	Kuwait Petroleum International
Gus Carroll	Centrica
Jonathan Carter	Marsh
James Coull	Total
Peter Davidson	UKPIA
Graeme Ellis	ABB
Dr David Firth	
	Chilworth Group
Peter Gedge (Chair)	BP (DCFCA)
John Henderson	CB&I Lummus (BCECA)
Bob Kilford	EDF Energy
King Lee (Vice-Chair)	Lloyd's Register
Paul McCulloch	E.ON
SreeRaj Nair	Chevron
Peter O'Toole	Tullow Oil
John Pond	Consultant
Dr Niall Ramsden	Resource Protection International
Andrew Robertson	Nexen
Toby St.Leger	ConocoPhillips
Dr Mark Scanlon (Secretary)	Energy Institute
Don Smith	Eni UK

The following additional individuals are acknowledged for commenting on the drafts for consultation of this series of publications:

Lee Allford	European Process Safety Centre
John Armstrong	E.ON
Mike Beanland	ABB
Amanda Cockton	Health and Safety Executive
Peter Davidson	UKPIA
Edwin Ebiegbe	Consultant
Allen Ormond	ABB

Technical editing was carried out by Stuart King (EI) and assisted by Sam Daoudi (EI).

Affiliations are correct at the time of contribution.

INTRODUCTION

1.1 INCIDENT REPORTING AND INVESTIGATION

An essential aspect of health, safety and environment (HS&E) and process safety performance improvement is learning from incidents (both accidents and near hits/misses), and taking appropriate action to prevent their recurrence. Management should ensure that incidents are consistently reported and investigated and that identified actions and learnings are implemented on a timely basis.

This guideline sets out good practices for the reporting and investigation of incidents, to ensure that root causes are identified, and that appropriate recommendations are identified and implemented to address these root causes in order to prevent recurrence of similar incidents.

This guideline also addresses good practices for learning from external incidents, identifying implications and incorporating required follow-up actions into the incident investigation arrangements.

1.2 EXPECTATIONS FOR ELEMENT 19: INCIDENT REPORTING AND INVESTIGATION

Element 19 of El *High level framework for process safety management* ('*PSM framework*') describes 14 expectations – arrangements and processes that organisations should (to an appropriate degree) have in place in order to ensure they are managing this aspect of process safety management (PSM) appropriately:

'Overview An essential aspect of HS&E and process safety performance improvement is learning from incidents and 'near hits' and taking appropriate action to prevent their recurrence.

Management must ensure that incidents and 'near hits' are consistently reported and investigated and that identified actions and learnings are implemented on a timely basis.

- **19.1** A system is in place for incident reporting, investigation, follow-up and capturing lessons learned from incidents and near hits including:
 - injury to people;
 - work causal ill health;
 - environment incidents:
 - damage to assets;
 - loss of process containment;
 - energy release;
 - demands on SCDs, and
 - business interruption.
- **19.2** The reporting of incidents and near hits by all personnel including contractors and suppliers is obligatory.
- **19.3** Incidents and near hits are classified and investigated on the basis of actual and potential outcome.

- **19.4** Incidents and near hits are investigated on a timely basis.
- **19.5** Investigations identify root causes, including human and organisational factors, and recommendations to address them are identified.
- **19.6** Effective arrangements are in place to ensure that incidents or near hits are appropriately investigated when they involve contractor or supplier personnel.
- **19.7** There are processes in place to learn from relevant incidents and near hits, and good practices in other organisations and sectors.
- **19.8** Adequate numbers of competent personnel are available to carry out the required investigation arrangements.
- **19.9** Completed investigations are reviewed and approved by specific levels of management appropriate to the classification of the incident.
- **19.10** Where appropriate and recognising legal and security constraints all stakeholders are kept informed about the findings and recommendations from investigations.
- **19.11** Recommendations are tracked to completion.
- **19.12** Senior management periodically reviews the effectiveness of corrective and preventative actions.
- **19.13** Arrangements for incident reporting and investigation are understood and followed; understanding of arrangements and compliance with them is regularly tested.
- **19.14** Compliance, HS&E and process safety incident statistics and performance trends are reviewed by specified levels of management.'

This guideline provides a process, along with guidance, to help organisations meet these expectations. It also suggests a number of compliance checks and performance measures (PMs) to measure the extent to which key activities involved in meeting these expectations have been or are being undertaken.